

## Message Text

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ACTION L-02

INFO OCT-01 EUR-12 IO-10 ISO-00 AF-06 ARA-06 EA-06 NEA-09

OIC-02 CIAE-00 DODE-00 PM-03 H-01 INR-07 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 NIC-01 SAM-01

SAJ-01 /098 W

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P 250935Z FEB 75

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 4894

INFO USMISSION USUN NEW YORK PRIORITY

USMISSION GENEVA

C O N F I D E N T I A L VIENNA 1602

EO 11652: GDS

TAGS: PORG, AORG, PDIP, XF, EG, UN, AU

SUBJ: UN CONFERENCE ON THE REPRESENTATION OF STATES IN THEIR  
RELATIONS WITH INTERNA-  
TIOAL ORGANIZATIONS (RSIO) --  
NATIONAL LIBERA-  
TION MOVEMENTS

REF: A) STATE 35721; B) VIENNA 1320

1. MONDAY, 24 FEB. US DEL (SURENA) DISCUSSED  
FATE OF NATIONAL LIBERATION MOVEMENT (NLM) DRAFT  
RESOLUTION CONTAINED REFTEL B WITH OSMAN KHALIL  
(EGYPTIAN HEAD OF DEL).

2. DURING EXHCANGE, EGYPTIAN DEL CLAIMED HE WAS  
SITTING ON RELOLUTION IN ORDER TO PROFIT FROM VIEWS  
OF OTHERS, EXPECIALLY US, SO THAT CONFERENCE COULD  
ADOPT, AT LEAST, A CONSENSUS RESOLUTION, AND  
THEREBY AVOID ACRIMONY.

3. IN RESPLNSE TO WHETHER US COULD SUPPORT  
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INFORMALLY CIRCULATED RESOLUTION SURENA STATED

US DEL HAD RECEIVED INSTRUCTIONS TO OPPOSE. RELYING ON REFTTEL A, SURENA SHARED, IN BRIEF, ARGUMENTS FOR OPPOSITION. EGYPTIAN DEL SEEMED MOST SURPRISED BY ARGUMENT THAT CONFERENCE NOT COMPETENT TO DEAL WITH NLM QUESTION SINCE MANDATE INVOLVED P & I ONLY OF STATES. CLAIMING HE HAD NOT CONSIDERED QUESTION, HE STILL THOUGHT IT WAS INSUFFICIENT TO LESSEN HIS DETERMINATION THAT ISSUE SHOULD BE DEALT WITH. (OTHER ARAB DELS WITH WHOM US DEL MEMBERS DISCUSSED ISSUE WERE WELL AWARE OF QUESTION HOWEVER.)

4. EGYPTIAN DEL THEN SOUGHT SUGGESTION FROM US DEL FOR CONPROMISE SOLUTION. US DEL STATED, IN LIGHT OF DEPT. INSTRUCTION, AND APPARENT ARAB-AFRICAN DETERMINATION, CONPROMISE SEEMED VERY UNLIKELY. ON INSISTENT PLEAS OF EGYPTIAN DEL, US DEL STATED THAT WHILE HE HAD NO INSTRUCTIONS ON SUBJECT AND WOULD HAVE TO CHECK WITH DEPT, DEPT MIGHT BE WILLING TO ACCEPT RESOLUTION WHICH SIMPLY ASKED ILC TO STUDY QUESTION OF P & I FOR NLMS. EGYPTIAN DEL SAID THIS WAS NOT GOOD ENOUGH, THAT ILC REFERENCE WOULD AMOUNT TO BURIAL OF ITEM. ALTERNATIVELY, WHILE NOTING HE WOULD HAVE TO CHECK WITH AF-  
RICANS AND ARABS, HE SUGGESTED REFERRING QUESTION TO 30TH UNGA, PRESUMABLY FOR CONSIDERATION BY THE SIXTH (LEGAL) COMMITTEE. WHILE SIXTH COMMITTEE MUST LIKELY PLACE IN UNGA, US DEL PREDICTED SUCH A POLITICAL QUESTION COULD DISRUPT NORMAL WORK OF SIXTH COMMITTEE. US DEL SUGGESTED ALTERNATIVELY THAT EGYPTIAN DEL CONSIDER PHRASING RESOLUTION IN QUOTE A-POLITICAL UNQUOTE MANNER, I.E., NOT REFERRING TO NLMS BUT REFERRING TO PERSONS OR INSTITUTIONS OR ORGANIZATIONS INVITED TO OBSERVERAT IOS. BOTH DELS CONCEDED ACTUAL WORDING OF SUCH APPROACH COULD PROVE DIFFICULT. US DEL NOTED PROBLEM OF MAKING LANGUAGE BROAD ENOUGH TO COVER AFRO-ASIAN CONCERNS, WHILE ALSO MAKING IT NARROW ENOUGH SO THAT HOST  
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STATE NOT BE OBLIGED TO GIVE P & I TO EVERY PERSON INVITED BY IO TO OBSERVE. EGYPTIAN DEL EXPRESSED WILLINGNESS TO CONSIDER DE-POLITICIZING RESOLUTION, BUT WAS CONCERNED THAT (UNNNAMED)  
DIEHARD MEMBERS  
OF ARAB-AFRICAN GROUP WANTED SUCH POLITICIZATION.

5. DISCUSSION ENDED WITH BOTH DELS UNDERTAKING

TO CONSIDER THE PROPOSALS, AND US DEL STATING EXPLICITLY THAT HE WOULD HAVE TO SEEK DEPT INSTRUCTIONS ON ANY POSSIBLE CONPROMISE APPROACHES.

6. ACTION REQUESTED: US DEL REQUESTS DEPT VIEW ON AN RSIO RESOLUTION ASKING UNGA TO CONSIDER QUESTION OF (AND PRESUMABLY ATTEMPT TO DRAFT

INSTRUMENT) GIVING P & I TO: (A) NLMS, AND ALTERNATIVELY, (B) GENERALLY, NON-STATE ENTITIES INVITED TO OBSERVE AT IOS. IF DEPT FINDS (B) APPROACH FEASIBLE, US DEL WOULD APPRECIATE GUIDANCE AS TO SPECIFIC LANGUAGE DESCRIBING SUCH ENTITIES. US DEL WOULD ALSO APPRECIATE GUIDANCE WITH RESPECT ANY OTHER POSSIBLE CONPROMISE APPROACHES WHICH DEPT MIGHT AUTHORIZE US DEL, IN ITS DISCRETION, TO ADVANCE.

7. COMMENT: EGYPTIAN DEL HAS BEEN PERSONALLY CORDIAL TO US DEL THROUGHOUT CONFERENCE, DESPITE EVIDENT POLICY TO BACK ILC TEXT (I.E., MAIN DRAFTER OF ILC TEXT IS EGYPTIAN NATIONAL EL-ERAIN), SUPPORT SOME SOVIET AMENDMENTS, AND RESULTING FREQUENCY OF US AND EGYPTIAN VOTING ON OPPOSITE SIDES. EGYPTIAN DEL APPROACHED US DEL ON NLM QUESTION, AND APPEARS TO BE SINCERE IN WISHING CONPROMISE.

8. IN LUNCHEON EXCHANGE, EGYPTIAN DEL OFTEN ACKNOWLEDGED LEGAL AND PROCEDURAL INADEQUACIES  
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OF NLM RESOLUTION IN RSIO CONTEXT, BUT INDICATED THAT THERE WILL RPT WILL BE A RESOLUTION ON SUBJECT AT THIS CONFERENCE. EGYPTIAN DESIRE FOR CONPROMISE MAY WELL BE AS STATED, TO AVOID UNDUE CONFLICT WITH US AND OTHERS, OR, MAY BE DUE TO LACK OF SUPPORT OUTSIDE OF AFRO-ARAB-SOVIET GROUPS. LATINS ARE, AS OF NOW, UNDECIDED ON QUESTION. US DEL HAS ASCERTAINED THAT WEOS ARE GENERALLY IN OPPOSITION TO NLM RESOLUTION AS IT HAS BEEN CIRCULATED INFORMALLY. DIFFICULTY IS THAT RESOLUTION MAY BE MODIFIED BEFORE INTRODUCTION. IN LATTER CASE, SOME WEOS, E.G. NETHERLANDS, SCANS, TURKEY, SPAIN, AND HOLY SEE, MIGHT NOT OPPOSE AND MIGHT EVEN SUPPORT. LARGE THRUST OF EGYPTIAN DEL STATE-

MENTS SUGGESTED APPROACH OF  
NLM RESOLUTION MAY BE CHANGED. THUS IT IS  
DIFFICULT ASSESS LIKELIHOOD OF SUCCESS OR FAILURE  
OF RESOLUTION AT THIS TIME.

9. ACCORDINGLY, US DEL BELIEVES THAT IF DEPT  
CAN CONCUR IN SOME REFERENCE OF ISSUE TO ILC  
OR 30TH UNGA, US DEL SHOULD BE AUTHORIZED, IN  
ITS DISCRETION, TO PURSUE COMPROMISE WITH  
EGYPTIAN DEL. (ON THIS POINT IT SHOULD BE  
RECALLED THAT EGYPTIAN DEL HAS  
INDICATED HE IS  
NOT CERTAIN HIS NLM ADVOCATES WOULD AGREE TO  
COMPROMISE.) END COMMENT.

10. FYI. US DEL (SMITH) HAS HEARD THAT SOME  
TIME AFTER RSIO CONF. OSMAN KHALIL WILL BECOME  
EGYPTIAN PERMANENT REPRESENTATIVE IN GENEVA,  
REPLACING EL-ERIAN. END FYI.HUMES

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